

Finance Subcommittee Update

Larry Salley, Finance Subcommittee Chair

Possible Funding Packages



Short-Term

- CMAQ, STP
- Formula Funds
- Local Sources
- Bus Network Optimization

Mid-Term

- CMAQ, STP
- Formula Funds
- New Starts
- TIGER
- Gas Taxes
- Local Sources

Long-Term

- CMAQ, STP
- Formula Funds
- New Starts
- TIGER
- Gas Taxes
- Public Private Partnerships
- Local Sources

Local Funding Benefits



- Can be controlled and dedicated to specific projects
- Can be used as match to leverage federal/state funds
- 100% local funding can streamline project implementation by circumventing federal NEPA process

Local Funding Options



- Local Option Taxes
- Special Assessments
- Parking Fees
- Development Fees
- Right-of-way and Property Contributions
- Real Estate Transfer Taxes
- Fuel Taxes
- Tolls
- Congestion charging

Local Option Taxes



Voter-approved tax proceeds dedicated to a specific purpose or project

PROS	CONS
Less politically volatile because	 Voter approval required
voter approval required	 Increased tax burden
 High revenue potential for low tax rate (e.g., ¼% sales tax) 	Potential to be regressive
 70% average voter approval rate over past 10 years in US 	 Sensitive to economic downturns
 Voters can track dollars through project lists 	 May run counter to State policy of no new taxes

Special Assessments



Special tax or fee on properties within a defined zone to fund improvements within the zone

PROS	CONS
 Revenues benefit those living in the assessment zone (clear connection between investment and benefit) Flexible – fees, timing can be set as needed 	 Taxes/fees limited to those in the assessment zone May be difficult to define assessment zone

Parking Fees



User fee charged at parking facilities (often transit-related parking facilities)

PROS	CONS
 Directly linked to transportation Revenues would directly benefit those parking to take transit Can contribute to transit mode shift 	 Burden may fall on Rockland County where parking is currently free Removes transit incentive

Development Fees



Land donations, in-kind donations or one-time fees paid by developers

PROS	CONS
 Does not add to residents' tax burden Links transportation and land use 	 Development must occur Will only happen if developers recognize direct benefit from transit
 Not encumbered by regulations Can be dedicated to multiple purposes 	Costs passed to purchaser

Right-of-way and Property Contributions



Donated property (often government-owned), that can be used as an in-kind match

PROS	CONS
 Does not add to residents' tax burden 	 May not be practical given existing zoning/land use patterns
 Local governments could contribute 	 Will only happen if land owners recognize direct benefit from
 Reduces capital costs associated with new transit 	transit

Real Estate Transfer Taxes



Taxes paid when the title of a property is transferred from one entity to another

PROS	CONS
 Captures the appreciation in property value Can be linked to transportation projects 	 Could be negatively associated with already-high property values and taxes
Emphasizes the interconnectivity of transportation and land use	

Fuel Taxes



Taxes imposed on the sale of gasoline to fund transportation projects

PROS	CONS
 High revenue potential for low tax rate 	 May run counter to State policy of no new taxes
Directly linked to transportationMay encourage transit use	 NYS already has the highest gas tax in country
 Dedicates long-term funding stream 	 Recent volatility of gas prices may make this option less politically palatable
	 As fuel efficiency improves and VMT decreases, revenue is reduced

Tolls



Dedicating portion of Tappan Zee Bridge toll revenue to transit

PROS	CONS
 Improves bridge efficiency Reduces travel time and increases toll revenue by increasing throughput 	 Dependent on federal loan stipulations* Increases financial burden on bi- county travel by increasing toll
 Can be used to mitigate congestion 	
 Very small % of toll can generate significant revenue 	

^{*} Federal law allows tolls to support transit with excess toll revenues after debt service, operations and maintenance have been covered.

Congestion Charging



Fee charged on vehicles traveling within a designated zone and/or time period

PROS	CONS
 High revenue potential that could directly support transit Directly linked to transportation Could encourage drivers to use transit 	 Defining congestion zone Albany did not support in 2008 Enforcement relies on supportive infrastructure (cameras, etc.)* Drivers could divert to local roads to avoid I-287

^{*} Unless levied at toll booth

Local Financing Options



- General Obligation (GO) Bonds
- Revenue Bonds
- Tax Increment Bonds
- State Lottery Bonds
- Public-Private Partnerships*

^{*} Not yet viable in NYS

General Obligation Bonds



Bonds that are secured by and repaid from general tax revenues

PROS	CONS
 Government backing results in low interest rates 	 Bond rating influences ability to issue bonds
 Residents do not directly perceive tax burden Correlation between local need and local financing 	 Municipalities may not want to bond at the local level to support regional transit Inherent risk in repaying bondholders
	 Opportunity cost for other government services

Revenue Bonds



Bonds that are repaid from specific revenue sources such as user fees, sales taxes, property taxes or gas taxes

PROS	CONS
 Debt paid with specific revenue source(s); General funds untouched 	 Must ID revenue source e.g., sales taxes, property taxes, user fees
	 Higher interest rate than GO Bonds

Tax Increment Bonds



Bonds that are repaid by the increase in property tax revenues within a designated district

PROS	CONS
 Future investment leveraged Existing revenue streams not diverted Clear linkage between investment and benefit 	 Usually used in a single municipality or district May be difficult to adapt regionally Must meet state requirements re: establishment of TIF district
	 and use of bonds Revenues highly dependent on development and increased land values

State Lottery Bonds



Bonds that are repaid by revenue from lottery ticket sales

PROS	CONS
 Does not add to residents' tax burden 	 Requires state approval
	 100% of lottery profit currently supports K-12 education

Public-Private Partnerships



Capital and/or operating funds provided through a partnership agreement between public and private sectors

PROS	CONS
Can generate large sums of money Usua because of average fully.	 NYS legislation required Requires strong ridership base
 Have been used successfully with new transit projects across the country 	and/or high-value real estate development opportunities
 Can fund both capital and operations 	
 Reduces risks for government and public agencies 	



Discussion